

# Template for Local Authority Report

to

The Schools Adjudicator

from

**Wigan Local Authority** 

to be provided by

31 October 2024

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Please email your completed report to: Office of the Schools Adjudicator by 31 October 2024 and earlier if possible

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#### Introduction

- 1. Section 88P of the School Standards and Framework Act 1998 (the Act) requires every local authority to make an annual report to the adjudicator. The Chief Adjudicator then includes a summary of these reports in the annual report to the Secretary of State for Education. The School Admissions Code (the Code) sets out the requirements for reports by local authorities in paragraph 6. Paragraph 3.30 specifies what must be included as a minimum in the report to the adjudicator and makes provision for the local authority to include any other matters. Paragraphs 6 and 3.30 of the Code require that each local authority publish its report locally.
- 2. This year's report must cover the 2023/2024 academic year and be submitted to the Office of the Schools Adjudicator (OSA) by 31 October 2024.
- 3. Please note that, in response to feedback on the previous template and in the light of consultation with a group of local authorities, changes have been made to various sections of this year's template.

#### **Guidance on completing the template**

- 4. We have included all the guidance on completing specific parts of the template in this section. There is no requirement for local authorities to include the introduction and the guidance in their published reports, but they are free to do so if they wish.
- 5. We should be grateful if in completing questions which ask for information about primary and secondary schools and/or pupils, local authorities would follow the approach to classification of schools used in statutory provisions and in the Department for Education Statistical First Release<sup>1</sup> and the Education Middle School (England) Regulations 2002<sup>2</sup>.
- 6. The Code sets out some minimum requirements on the contents of each local authority report stating that each must cover as a minimum "information about how admission arrangements in the area of the local authority serve the interests of looked after children and previously looked after children, children with disabilities and children with special educational needs, including any details of where problems have arisen."
- 7. The Department for Education's aim through the annual reports from local authorities is to understand how well the admissions system is working nationally, rather than to hold individual local authorities to account. By understanding the effectiveness of the system, including outcomes, the Department hopes to identify areas where the admissions system is working well and areas where it could be improved. With that in mind, when the template asks, "how well does the admission system serve the needs of

<sup>&</sup>lt;sup>1</sup> <u>Department for Education Statistical First Release</u>

<sup>&</sup>lt;sup>2</sup> The Education Middle School (England) Regulations 2002

children," the Department appreciates that it is asking local authorities to make a subjective judgement, in the understanding that everyone's experience with the admission system will be different. The Department encourages local authorities in responding to the open questions and spaces for open comments to set out challenges that are proving difficult to overcome.

- 8. Guidance on specific questions and/or meaning of specific terms in this report:
  - a. "in-year admissions": This means admissions (that is children admitted to a school and not applications for places):
    - i. to a year group which is not a normal point of entry for the school concerned (for example to Year 2 for a five to eleven primary school); and
    - ii. after the end of the statutory waiting list period (31 December) to a year group which is a normal year of admission for the schools concerned (such as Year R and Year 7).
  - b. Not applicable means that there were no children falling within the relevant definition.
- 9. We welcome all comments that local authorities make in the comment boxes and we aim to reflect those comments in the Annual Report, but we ask for the comments to be entered under the right headings. Section 3 invites comment on any other matters not specifically addressed in this template if local authorities wish to do so. The views expressed in previous years also remain a matter of public record.
- 10. We ask that where possible, you return the template in Word instead of PDF formatting. A number of you have commented on the formatting of the template and we have tried to make it as accessible as possible, but we are aware that some local authorities use different versions of Word.
- 11. Where questions request a comparison with the previous year, any new local authorities formed as a result of reorganisation should note this on the form.

# Information requested

# **Section 1 - Normal points of admission**

#### A. Co-ordination

Which of the following best describes the level of challenge for your main admissions round in 23/24 compared to 22/23?

| Year<br>Group                 | Much less challenging | Less challenging | No<br>change | More challenging | Much more challenging |
|-------------------------------|-----------------------|------------------|--------------|------------------|-----------------------|
| Reception                     |                       | 3 3              | Х            | 3 3              |                       |
| Year 7                        |                       |                  | X            |                  |                       |
| Other relevant years of entry |                       |                  |              |                  |                       |

| Plea | se give | e examples to illustrate your answer if you wish:   |
|------|---------|---|
|      |         | on works well within Wigan. This is in part due to our close working as with schools and neighbouring local authorities.  |
| В.   | Look    | ked after and previously looked after children  |
|      | i.      | How well does the admissions system in your local authority area serve the interests of looked after children at <b>normal points of admission</b> ?  □ Not at all □ Not well □ Well ⋈ Very well □ Not applicable |
|      | ii.     | How well do the admissions systems in other local authority areas serve the interests of children looked after by your local authority at normal points of admission?   |
|      |         | ☐ Not at all ☐ Not well ☐ Well ☒ Very well ☐ Not applicable   |

area at normal points of admission?

iii. How well does your admissions system serve the interests of children who are looked after by other local authorities but educated in your

|   | □ Not at all □ Not well □ Well ⊠ Very well □ Not applicable   |
|---|---|
| 1   | How well does the admissions system in your local authority area serve the interests of previously looked after children at <b>normal points of admission</b> ?   |
|   | □ Not at all □ Not well □ Well ⊠ Very well □ Not applicable   |
| which exemp   | wish, please give examples of any good or poor practice or difficulties plify your answers about the admission to schools of looked after and oked after children at <b>normal points of admission</b> :  |
| ensur   | e period of one month on main intake application deadlines allows us to<br>e applications placed for all our Children Looked After (CLA) – this is a<br>supportive safety net for any new CLA / changes of home placement   |
| cohor   | ol Organisation Team are proactive in understanding who is in the CLA t and give the Virtual School Team (VS) regular feedback on eations lodged.   |
| School  | ol Organisation colleagues always responsive and provide practical e and guidance – strong working relationship between VS and Team   |
| School admis  | Ol Organisation colleagues supportive of VS policies regarding sions for CLA – clear protocols in place to alert Virtual School to any alies on application forms.  |
| <ul><li>When</li></ul>                                      | children require changes of preference really late in the allocation ss, School Organisation colleagues support the VS well in considering  |
| C. Speci  | al educational needs and/or disabilities  |
| disabil   | vell served are children with special educational needs and/or lities who have an education, health and care plan that names a school mal points of admission?  |
|   | □ Not at all □ Not well ⊠ Well □ Very well □ Not applicable   |
| ·   | de any comments you wish to make on the admission of children with ational needs and/or disabilities at normal points of admission:   |
| For any child<br>(SEND), but<br>secondary so<br>need to com | d young people without an EHC Plan Iren with identified Special Educational Needs and/or Disabilities without an EHC Plan who are due to transition to primary or chool the following September, all parents are advised that they will plete a mainstream application outlining their preference of school(s), Vigan's normal admissions protocols and procedures. |

The Council hosts a number of Early Years Additional Resource (EYAR) panel meetings throughout the Spring and Summer Term prior to transition, to consider any requests for additional transition funding to support young people to successfully move from nursery to primary school. The Council's Early Learning Childcare Team (ELCC) will arrange transition meetings with respective schools where SEND Learners are to be placed, to discuss the needs of these learners and any support arrangements which will need to be in place as a result. This will involve discussion around any targeted support, strategies or interventions which will need to be implemented in line with the 'Graduated Approach' (assess, plan, do, review).

For children transitioning to secondary school who are being supported at an SEN Support Level (pre-EHC Plan), settings are advised to liaise with the receiving high school to clarify and confirm transition arrangements once a place has been offered following national school offer day. The schools may also complete a 'transition passport' which will outline the child's strengths, needs and support requirements to aid this.

#### Children and young people with an EHC Plan

For children with EHC Plans, their Plan is reviewed as part of the Council's Phased Transfer Process. EHC Plan Coordinators endeavour to attend all annual reviews for children subject to a Phased Transfer to ascertain a parents' preference of school(s), discuss transition plans and explain the process of applying for a school(s). Settings are asked to liaise with SENCo's from receiving primary and high schools and invite them to attend the Annual Review to discuss their support offer.

Once the EHC Plan has been amended, parents/carers are asked to name the school(s) they would like to be named in Section I of their child's EHC Plan in line with Regulation 2 of the Special Educational needs and Disability Regulations and the timescales outlined in Regulation 18.

All education establishments are consulted with as set out in Section 39(2) and a copy of amended EHC Plan issued to them for the basis of their decision making. All establishments are given 15 days to respond. All establishments are expected to provide a view around the suitability and compatibility of the school for the child and whether they can secure the specialist educational provision outlined in the child's EHC Plan.

The final decision on the most suitable placement is considered by the Council's multi-agency decision-making panel which is made up of representatives from education, health and care. The panel considers the responses to the consultation and views of the parents/young person into account, and decisions are made as to the allocation of mainstream and special school places are based on this in line with Section 39 of the Children and Families Act 2014.

A final amended EHC plan, with notice of appeal rights, by the statutory deadlines in regulation 18 of The SEND Regulations 2014:

- a. **31 March** if the transfer is from secondary school to a post-16 institution
- b. **15 February** in any other case, or

c. If a young person is moving from one post-16 institution to another post-16 institution at any other time, at least five months before that transfer takes place.

The SEND Team liaises with the admissions team, to provide details of children who have been allocated placements as part of the Phased Transfer Process.

Wigan Council has seen an increase in requests for special school places throughout the school year following on from the Annual Review of children and young people's EHC Plans and there can sometimes in delays in identifying a placement due to supply and demand issues, which may lead to delays for some children.

# Section 2 - In-year admissions

# A. Which of the following best describes the overall level of challenge for your in-year admissions in 23/24 compared to 22/23?

| Phase     | Much less challenging | Less challenging | No<br>change | More challenging | Much more challenging |
|-----------|-----------------------|------------------|--------------|------------------|-----------------------|
| Primary   |                       |                  | Χ            |                  |                       |
| Secondary |                       |                  | Χ            |                  |                       |

| If you wish, please explain the factors that have changed the level of challenge for your in-year admissions: |  |
|---|--|
| your in-year aurilissions.  |  |
|   |  |
|   |  |
|   |  |
|   |  |

### B. Looked after children and previously looked after children

| i. How well does the in-year admission system serve children<br>looked after by your local authority and who are being educa<br>area? |   |  |
|---|---|--|
|   | □ Not at all □ Not well □ Well ⊠ Very well □ Not applicable |  |

| ii.        | How well does the <b>in-year admission</b> systems in other local authority areas serve the interests of your looked after children?  |
|------------|---|
|            | $\square$ Not at all $\square$ Not well $\boxtimes$ Well $\square$ Very well $\square$ Not applicable   |
| iii.       | How well does the <b>in-year admission</b> system serve the interests of children who are looked after by other local authorities but educated in your area?  |
|            | $\square$ Not at all $\square$ Not well $\square$ Well $\boxtimes$ Very well $\square$ Not applicable   |
| iv.        | How well does your <b>in-year admission</b> system serve the interests of previously looked after children?   |
|            | ☐ Not at all ☐ Not well ☐ Well ☒ Very well ☐ Not applicable   |
| which sup  | ou wish, please give examples of any good or poor practice or difficulties port or exemplify your answers about <b>in-year admissions</b> for looked previously looked after children:  |
| Sch<br>whe | e School Organisation Team within Wigan Council support the Virtual nool with mid-year admissions and to work with schools to accept CLA en at PAN, without moving to direction.  e School Organisation Team are responsive to any enquiries around |
| curi<br>VS | rent class numbers / schools in the area of new homes for CLA / alerting to any mid year admission requests to ensure scrutiny has taken place of school moves, as per VS processes.  |
| C. Childre | en with special educational needs and/or disabilities   |
| i.         | How well served are children with special educational needs and/or disabilities who <b>have</b> an education, health and care plan that names a school when they need to be <b>admitted in-year</b> ?   |
|            | $\square$ Not at all well $\square$ Not well $\boxtimes$ Well $\square$ Very well $\square$ Not applicable  |
| ii.        | How well served are children with special educational needs and/or disabilities who <b>do not have</b> an education, health and care plan when they need to be <b>admitted in-year</b> ?  |
|            | $\square$ Not at all well $\square$ Not well $\boxtimes$ Well $\square$ Very well $\square$ Do not know   |

| support or  | iii. Please give examples of any good or poor practice or difficulties which support or exemplify your answers about <b>in-year admissions</b> for children with special educational needs and/or disabilities: |  |  |  |
|-------------|---|--|--|--|
|             |   |  |  |  |
| D. Fair a   | ccess protocol  |  |  |  |
|             | ortion of the state-funded mainstream schools in your area have said that to the local authority fair access protocol?  |  |  |  |
|             | Primary         Between 0% and 49%       □         Between 50% and 74%       □         Between 75% and 89%       □         Between 90% and 99%       □         100%       ⊠                                     |  |  |  |
|             | Secondary         Between 0% and 49%       □         Between 50% and 74%       □         Between 75% and 89%       □         Between 90% and 99%       □         100%       ⊠                                   |  |  |  |
| If you have | e below 75% for either phase, please explain why:   |  |  |  |

i. How many children were admitted to schools in your area under the fair access protocol between 1 August 2023 and 31 July 2024?

| Type of school                            | Number of Primary aged children admitted | Number of Secondary aged children admitted |
|---|--|--|
| Community and voluntary controlled        | 44                                       | 17   |
| Foundation, voluntary aided and academies | 74                                       | 118  |
| Total                                     | 118                                      | 135  |

ii. If you have seen a change in the number of children referred to your Fair Access Protocol between 1 August 2023 and 31 July 2024 compared to the previous academic year please indicate what you consider the key reasons for this change to be?

Number of in-year secondary admissions under the Protocol has increased compared to the previous year, this is due to the number of schools not having places available, especially in Year 9, and an increase in the number of schools refusing admission under section 2.28 of the Code. When appropriate these children are placed through the Protocol.

| iii. How well do you consider children referred to the Fair Acc<br>are served in in your area? |                            | How well do you consider children referred to the Fair Access Protocol are served in in your area?  |
|--|----------------------------|---|
|  |                            | $\square$ Not at all well $\ \square$ Not well $\ \square$ Well $\ \boxtimes$ Very well $\ \square$ Not applicable  |
| V.   | Plea                       | se provide any comments you wish on the protocol not covered above:   |
| sector<br>We co<br>and th  | rs we<br>ontinu<br>nat the | ation with Headteachers from a variety of schools representing different have agreed a protocol to meet the needs of vulnerable children. e to work with Headteachers to ensure that places are identified quickly ose pupils / schools receive the appropriate reintegration support when hildren who have been permanently excluded via the Protocol. |

# E. Directions to maintained schools to admit children<sup>3</sup>

How many directions did the local authority make between 1 August 2023 and 31 July 2024 to maintained schools for which the local authority is not the admission authority to admit children (including children looked after by the local authority but resident in another area)?

<sup>&</sup>lt;sup>3</sup> It is important that only Directions to maintained schools are included here. Numbers of Directions to academies are already held by the Department.

| Total number of children | Of which, looked after | Of which, not looked after |
|--------------------------|------------------------|----------------------------|
| 0                        | 0                      | 0                          |

# F. Other points on in-year admissions

| i.   | For the schools for which the local authority co-ordinates in-year applications, in the year between 1 Aug 2023 and 31 July 2024 did you receive   |
|------|--|
|      | <ul> <li>☐ Significantly fewer applications than last year</li> <li>☑ slightly fewer applications than last year</li> <li>☐ about the same</li> <li>☐ slightly more than last year</li> <li>☐ significantly more than last year</li> </ul> |
| ii.  | For what proportion of <b>primary</b> schools in your area did the local authority co-ordinate in-year admissions during the 2023/2024 academic year   |
|      | Between 0% and 24% $\square$ Between 25% and 49% $\square$ Between 50% and 74% $\square$ Between 75% and 100% $\boxtimes$  |
| iii. | For what proportion of <b>secondary</b> schools in your area did the local authority co-ordinate in-year admissions during the 2023/2024 academic year   |
|      | Between 0% and 24% $\square$ Between 25% and 49% $\square$ Between 50% and 74% $\square$ Between 75% and 100% $\boxtimes$  |

| iv. If you wish, please provide any comments about how <b>well in-year admissions</b> works for children who are <b>not</b> looked after or previously looked after and/or do <b>not</b> have SEND: |
|---|
| In-year coordination would better serve all children if it was made a statutory function of the Local Authority.  |
|   |

v. If you wish, please provide any other comments on the admission of children **in-year** not previously raised (you may wish to include here any comments about cases where it has not proved possible to find places for children):

# **Section 3 - Other matters**

Are there any other matters that the local authority would like to raise that have not been covered by the questions above?

Local authorities (LA) have a duty under section 14 of the Education Act 1996 to ensure that sufficient schools are available for their area to provide primary and secondary education.

Due to falling birth rates and subsequently falling school rolls, Wigan LA has been working in partnership with its primary schools to remove surplus capacity through the reduction of PANs at the point of entry. For the most part, schools have understood the need for this action and have worked collaboratively with the LA.

Surplus places across some planning areas are having a negative impact on some schools. As pupil funding is directly linked to the number of children on roll, this puts schools under financial pressure if they have unfilled places.

In order to fulfil its sufficiency obligation, the LA requires that schools engage with the strategy for their planning area. Our strategy for sufficiency across Wigan was devised to reduce surplus places so that all schools in a planning area can achieve a financially viable intake, not just those which are most popular.

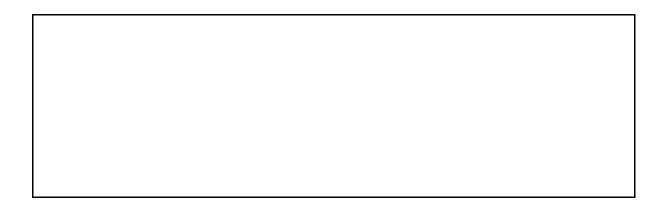
Were schools do not engage with the LA's sufficiency strategy, more powers are needed to object to or challenge a school's PAN when the admission authority refuses to reduce their PAN or increases it.

A recent example of this was Wigan LA's objection to the Office of the Schools Adjudicator (OSA) regarding the determined admission number of St Philip's CE Primary, Atherton and Ince CE Primary. The LA had raised its concerns regarding surplus places in the planning areas for both schools and asked the admission authorities to reduce their PANs. Neither admission authority would support the LA's request, and their PANs remained the same. OSA responded to state it cannot consider an objection regarding an admission number that has not been changed or has been increased. Consequently, these schools or less popular schools in the planning areas may not achieve viable rolls.

This leaves LA's with a statutory responsibility to ensure sufficiency in their area, but no right to challenge admission authorities that will not support a reduction in PAN.

# Section 4 - Feedback

We would be grateful if you could provide any feedback on completing this report to inform our practice for 2025.



Thank you for completing this template.

Please return to Office of the Schools Adjudicator by 31 October 2024